Measuring Inequality and Poverty in the United States: Challenges and Opportunities in the International Context

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The views expressed in this presentation are solely those of the author and do not necessarily reflect the official positions or policies of the U.S. Census Bureau.

Outline

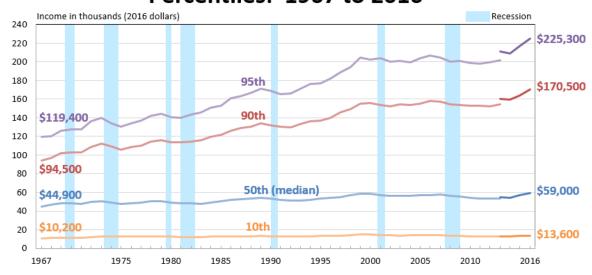
- Measurement of poverty and inequality in the United States
 - Concepts and measures
 - Sources of data
 - Public access to inequality data
- Involvement in international initiatives
 - SDG 2030 Working Groups and Reporting Platform
 - Participation in the UNECE Expert Group on Income and Poverty
 - Annual conferences
 - Guide on poverty measurement
 - Working group on disaggregation of poverty statistics
 - Contribute to the OECD international data base



Two basic dimensions of economic inequality

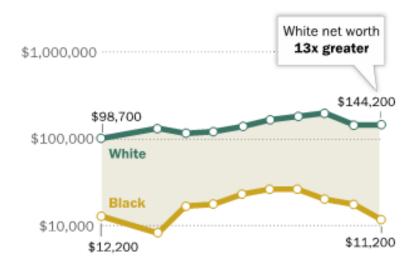
Separate but inter-related: income and wealth

Real Household Income at Selected Percentiles: 1967 to 2016



Whites have significantly higher levels of wealth than blacks

Median net worth of U.S. households in 2014 dollars



Source: U.S. Census Bureau, Current Population Survey, 1968 to 2017 Annual Social and Economic Supplements.

Census Bureau U.S. Department of Commerce Economics and Statistics Administration U.S. CENSUS BUREAU census.gov

Source: Pew Research Center

Economic inequality metrics

- Single index numbers to describe inequality (e.g. Gini index) that allow comparisons across time and geography
- Descriptions of the income/wealth distribution
 - Income amounts that define points in the income distribution, e.g. the middle, the top 5%, the top 1%
 - Share of wealth, income or income growth received by each fifth of the population
 - Ratios of the cutoffs for groups e.g. Income amount that define the top quintile divided by the bottom quintile cutoff
- Poverty rates, poverty gaps, income to poverty ratios
- Size and/or well-being of the middle class
- Mobility likelihood of moving up or down the income distribution

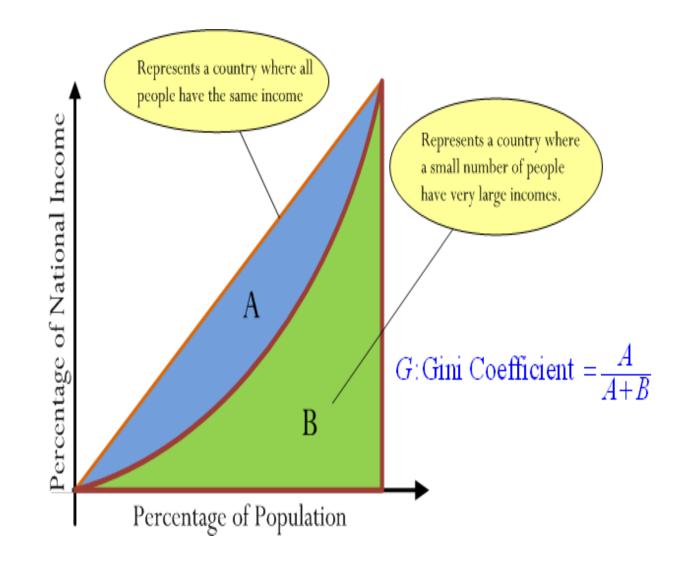


Income inequality indices

• GINI index (2016=0.481)

Most commonly used measure. Area between the Lorenz curve and hypothetical line of absolute equality. (0 perfect equality, 1 perfect inequality)

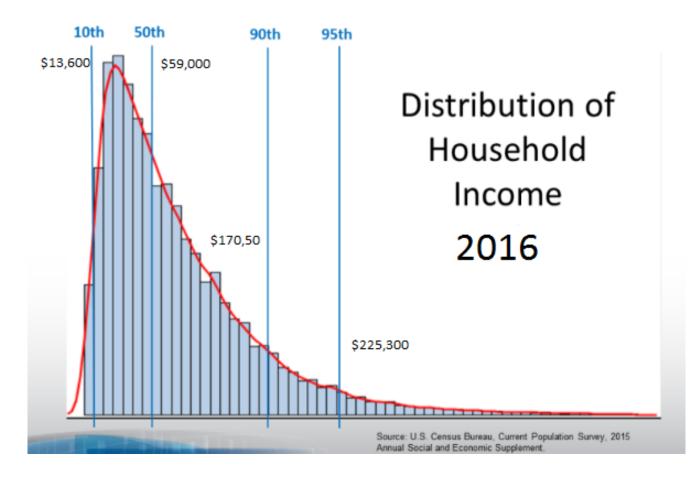
- Other index numbers reported by the Census Bureau:
 - Theil index (0.425)
 - Mean logarithmic deviation of income (0.601)
 - Atkinson measures (0.103, 0.201, 0.306)





Descriptions of the income distribution

- Examine income cutoffs for each segment of the distribution: lowest quintile, median, highest quintile, 95th percentile
- Ratio of two cutoffs, 2016
 - $90^{th}/10^{th} = 12.53$
 - $95^{th}/20^{th} = 9.38$

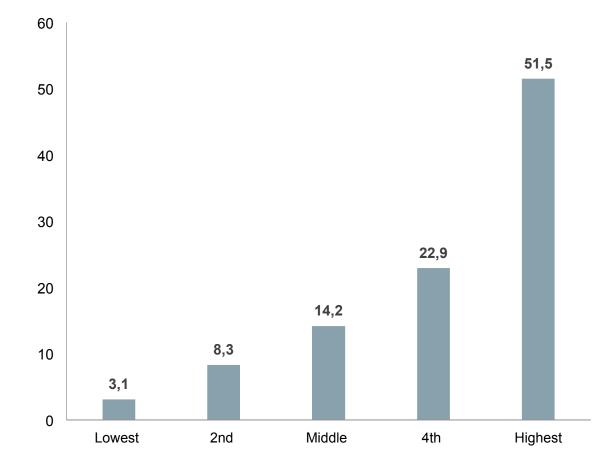




Inequality measures based on shares

- Shares of aggregate income received by each quintile
- Some analyses look at the share of "growth" by quintile
- SDG 10.1 indicator is growth of per capita income of the bottom 40 percent compared to per capita income growth of the total population





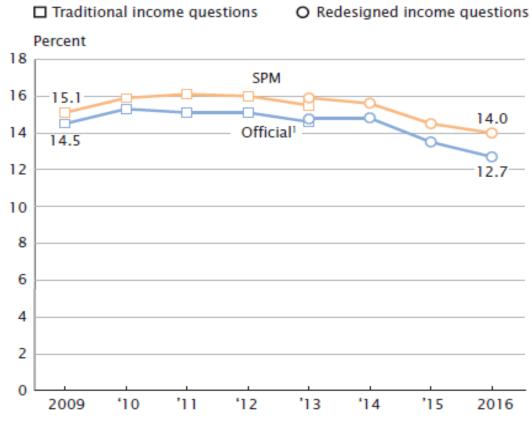


Source: Current Population Survey Annual Social and Economic Supplement

Poverty measures

- Poverty official or supplemental poverty measures
 - Head count how many people have income below the poverty thresholds?
 - Poverty gap what is the difference between the poverty thresholds and income for those in poverty
 - Income-to-poverty ratios how many people have income below 50% of poverty thresholds; below 125% of poverty thresholds, etc.
- Multi-dimensional poverty expand concept beyond income to include health, housing, neighborhoods, educational opportunities, employment, etc.

Poverty Rates Using the Official Measure and the SPM: 2009 to 2016

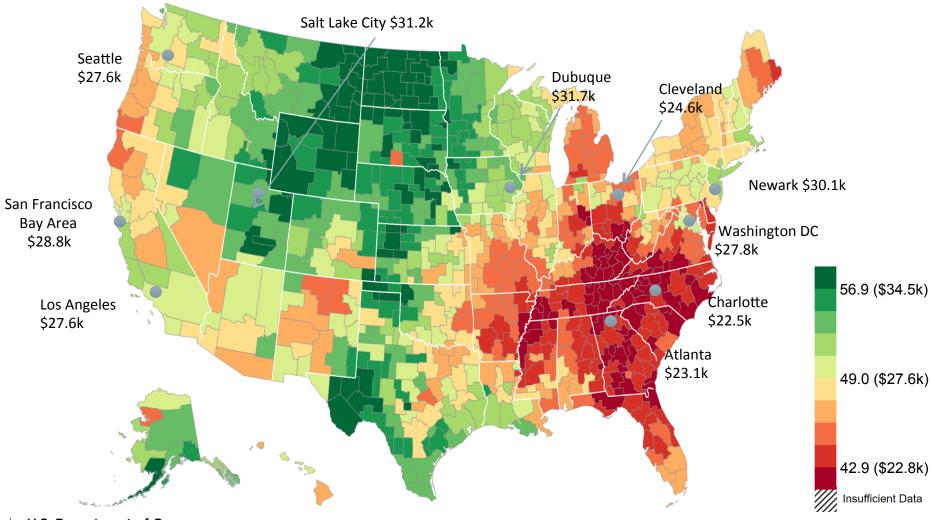


Includes unrelated individuals under the age of 15.
Note: The data for 2013 and beyond reflect the implementation of the redesigned income questions.
Source: U.S. Census Bureau, Current Population Survey, 2010–2017 Annual Social and Economic Supplements.



The Geography of Upward Mobility in the United States

Average Individual Income for Males with Parents Earning \$25,000 (25th percentile)



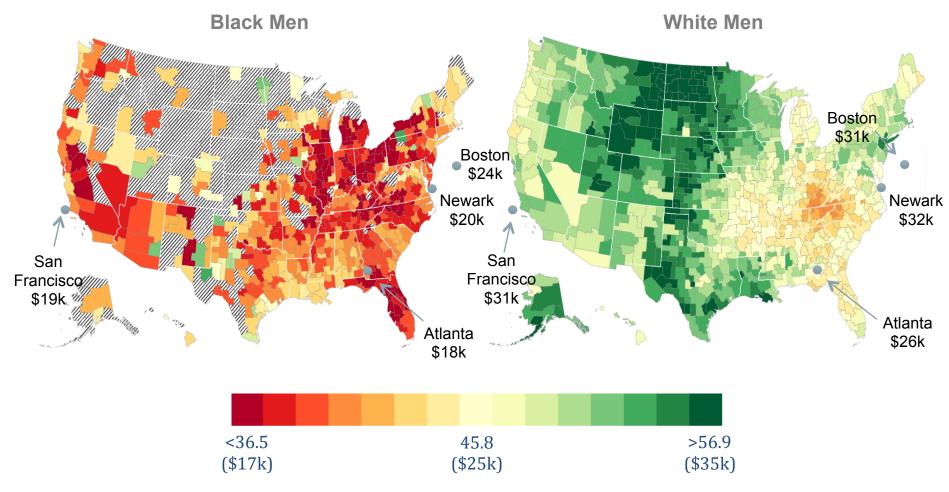


U.S. Department of Commerce Economics and Statistics Administration U.S. CENSUS BUREAU census.gov

Note: Green = More Upward Mobility, Red = Less Upward Mobility

Two Americas: The Geography of Upward Mobility by Race

Average Individual Income of Males with Parents Earning \$25,000 (25th percentile)



Note: Green = More Upward Mobility, Red = Less Upward Mobility; Grey = Insufficient Data
United States U.S. Department of Commerce

Economics and Statistics Administration

U.S. CENSUS BUREAU

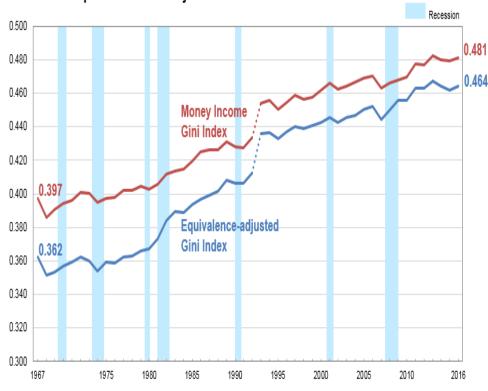
census.gov

Source: : http://www.equality-of-opportunity.org/documents/ Race and Economic Opportunity in the United States: An Intergenerational Perspective

How to measure resources?

- Income vs. wealth vs. consumption vs. earnings
- Measurement concerns
 - After tax payments and tax credits
 - Include the value of noncash benefits –
 e.g. SNAP, housing assistance
 - Include value of health insurance?
- Adjust for differences in family size equivalence adjustment
- Adjust for geographic differences in the cost of living



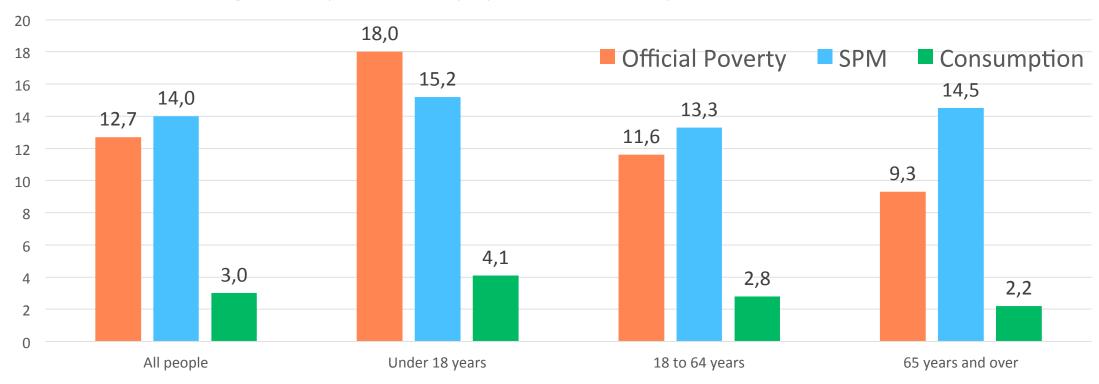


Source: U.S. Census Bureau



U.S. Poverty by Different Poverty Measures: 2016

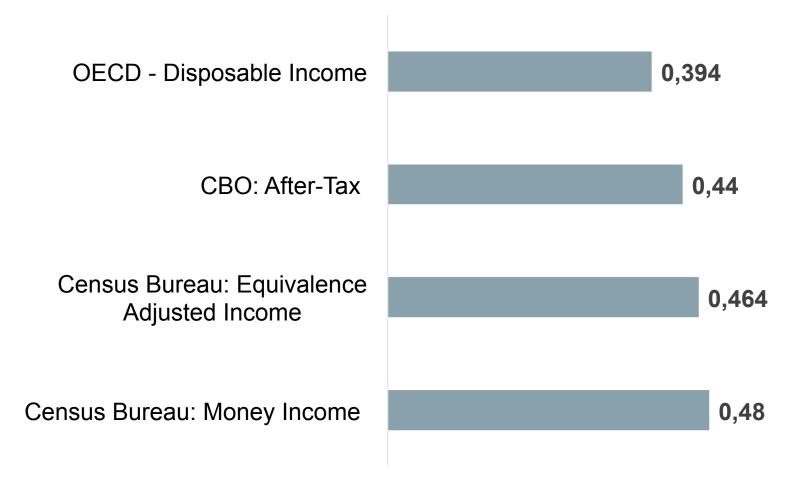
Percentage of People in Poverty by Different Poverty Measures: 2016 (In Percent)



Sources: Official and Supplemental Poverty Measure, 2017 Annual Social and Economic Supplement. Consumption poverty estimates from American Enterprise Institute, Annual Report on U.S. Consumption Poverty: 2016



Gini Index 2014





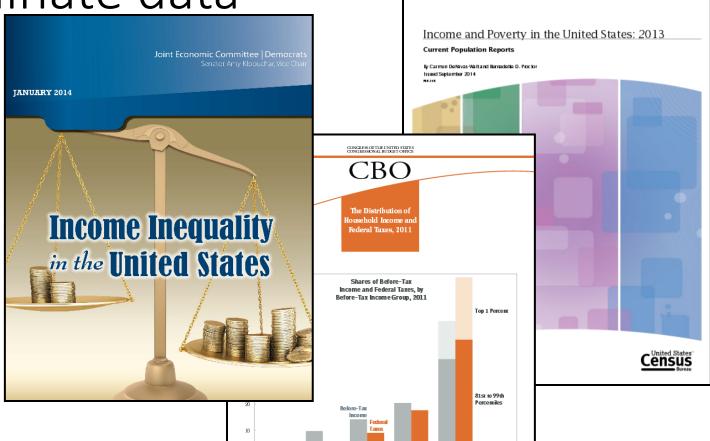
Sources of Data

- Household surveys:
 - CPS ASEC national data, long time series
 - American Community Survey smaller geographies
 - Survey of Income and Program Participation wealth
 - Consumer Expenditure Survey consumption
 - Federal Reserve Survey of Consumer Finances wealth
- Administrative Data
 - IRS Statistics of Income sample of tax returns
- Bureau of Economic Analysis
 - Per capita income
 - Gross domestic product



How we disseminate data

- Reports
- Websites
- Table packages
- Infographics
- Maps
- Tools
- Microdata files
- Application Programming Interface



NOVEMBER 2014



International Initiatives



SDG 2030

https://sdg.data.gov/

MEASURING AMERICA: U.S. STATISTICS FOR SUSTAINABLE DEVELOPMENT

Official US Federal Statistics for the UN Sustainable Development Goals











Reporting Status

U.S. Statistics

Training Materials

FAQs

Goal 10 - Reduce inequality within and among countries



= Updated!

*	Reported online	10.1.1 Growth rates of household expenditure or income per capita among the bottom 40 per cent of the population and the total population
	Improving measures	10.2.1 Proportion of people living below 50 per cent of median income, by sex, age and persons with disabilities
	Improving measures	10.3.1 Proportion of population reporting having personally felt discriminated against or harassed in the previous 12 months on the basis of a ground of discrimination prohibited under international human rights law
*	Reported online	10.4.1 Labour share of GDP, comprising wages and social protection transfers



datos

Goal 1 – Poner fin a la pobreza en todas sus formas en todo el mundo



= Actualizado!

	Explorando feuntes de datos	1.1.1 Proporción de la población que vive por debajo del umbral internacional de la pobreza, desglosada por sexo, edad, situación laboral y ubicación geográfica (urbana o rural)
*	Datos disponibles	1.2.1 Proporción de la población que vive por debajo del umbral nacional de la pobreza, desglosada por sexo y edad
	Explorando feuntes de datos	1.2.2 Proporción de hombres, mujeres y niños de todas las edades que viven en la pobreza, en todas sus dimensiones, con arreglo a las definiciones nacionales
*	Datos disponibles	1.3.1 Proporción de la población cubierta por niveles mínimos o sistemas de protección social, desglosada por sexo, distinguiendo entre los niños, los desempleados, los ancianos, las personas con discapacidad, las mujeres embarazadas, los recién nacidos, las víctimas de accidentes de trabajo y los pobres y los grupos



UK data for Sustainable Development Goal indicators

Click on each goal, or search, for UK statistics for Sustainable Development Goal global indicators.







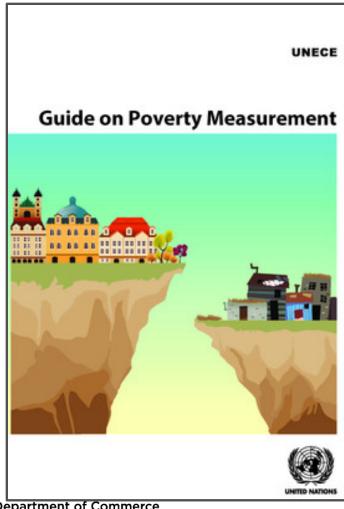
U.S. Department of Commerce Economics and Statistics Administration U.S. CENSUS BUREAU census.gov

UNECE Expert Task Force on Poverty and Inequality

- Annual meetings with other poverty and inequality measurement experts:
 - Geneva 2016
 - Montenegro 2017
 - Vienna 2018
- Opportunity to share experiences and challenges with colleagues from many different countries
- Other international initiatives:
 - UN Expert Group Meeting on Time Use Statistics
 - OECD/OCDE data base
 - Eurostat/OECD Expert Group on Income, Consumption and Wealth



Guide on Poverty Measurement



- Chapter 1 Introduction
- Chapter 2 Overview of poverty and related concepts
- Chapter 3 Income and consumption expenditure measures
- Chapter 4 Non-monetary deprivations
- Chapter 5 Multidimensional poverty
- Chapter 6 Challenges for the future



Task Force on Disaggregated Poverty Measures

- Introduction: measurement of poverty for policy relevant target groups
- Standard core variables for disaggregation
- Addressing coverage problems in poverty measurement
- Improving response rates and sampling precision for target groups
- Improving accuracy of measurement
- Summary of recommendations on the production, analysis and dissemination of disaggregated indicators
- Topics for further work



OECD/OCDE

Contribute to the OECD Database



OECD Data

Income inequality

Income is defined as household disposable income in a particular year. It consists of earnings, self-employment and capital income and public cash transfers; income taxes and social security contributions paid by households are deducted. The income of the household is attributed to each of its members,

> More ...

Related topics

iii Society

Latest publication

In It Together: Why Less Inequality
Benefits All

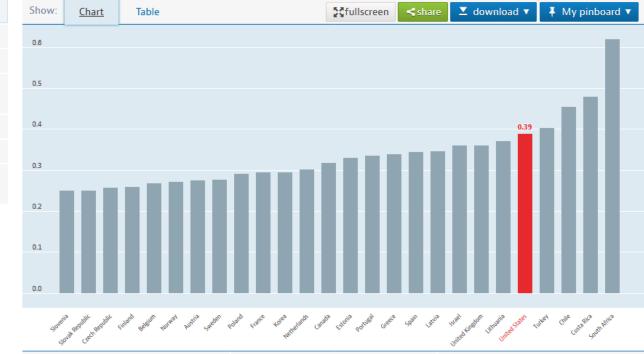
PUBLICATION (2015)

Indicators

❖ Income inequality ❖ Poverty rate ❖ Poverty gap ❖ Discriminatory family code ❖ Violence against women ❖ Women in politics ❖ Social Institutions and Gender

Income inequality Gini coefficient, 0 = complete equality; 1 = complete inequality, 2015

Source: Income distribution





U.S. Department of (Economics and Statisticus, CENSUS BUREAU census.gov

Contact Information

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Government Reports on Income and Wealth Inequality:

- Census Bureau: Income and Poverty in the United States (September 2017). https://www.census.gov/library/publications/2017/demo/p60-259.html
- Congressional Budget Office: The Distribution of Household Income and Federal Taxes, 2014 (November 2014). Combines Census and SOI data.

https://www.cbo.gov/publication/53597

- Internal Revenue Service Individual Income Tax Return (Form 1040) Statistics. (Spring 2015). http://www.irs.gov/uac/SOI-Tax-Stats-Individual-Income-Tax-Returns
- Joint Economic Committee: Income Inequality in the United States (January 2014). http://www.jec.senate.gov/public/cache/files/04a5e372-05d5-4f06-a95e-ede43027c6cd/inequality-report---01-16-2014.pdf
- U.S. Department of Commerce: Middle Class in America (January 2010). http://www.esa.doc.gov/sites/default/files/middleclassreport.pdf
- Board of Governors of the Federal Reserve System: Report on the Economic Well-Being of U.S. Households in 2017 (May 2018).

https://www.federalreserve.gov/publications/files/2017-report-economic-well-being-us-households-201805.pdf

• Bureau of Labor Statistics: A look at pay at the top, the bottom, and in between (May 2015). http://www.bls.gov/spotlight/2015/a-look-at-pay-at-the-top-the-bottom-and-in-between/home.htm



International Reports on Income and Wealth Inequality:

• Organization for Economic Cooperation and Development (OECD) In It Together Why Less Inequality Benefits All.

http://www.oecd.org/els/soc/OECD2015-In-It-Together-Chapter1-Overview-Inequality.pdf

- The World Bank, Taking on Inequality: Poverty and Shared Prosperity 2016 http://www.worldbank.org/en/publication/poverty-and-shared-prosperity
- World Inequality Lab, World Inequality Report, 2018
 http://wir2018.wid.world/files/download/wir2018-full-report-english.pdf



Tables:

 Census Bureau – income and poverty websites. Include detailed tables for each year and historical tables

https://www.census.gov/topics/income-poverty.html

- Internal Revenue Service Statistics of income
 http://www.irs.gov/uac/SOI-Tax-Stats-Individual-Income-Tax-Returns
- Bureau of Economic Analysis Personal income http://www.bea.gov/itable/index.cfm
- Bureau of Labor Statistics Consumer expenditures https://www.bls.gov/cex/tables.htm



Census Bureau Data Tools:

American Factfinder – ACS Data

http://factfinder.census.gov/faces/nav/jsf/pages/index.xhtml

- Median household/family income
- Poverty rates/Gini coefficients
- CPS ASEC Table Creator

http://www.census.gov/cps/data/cpstablecreator.html

- Customize income definitions
- Poverty rates/median income
- Small Area Income and Poverty Estimates

https://www.census.gov/programs-surveys/saipe.html

• Poverty rates by county 1959-2010

http://www.census.gov/hhes/www/poverty/data/census/Poverty-Rates-by-County-1960-2010.xlsm

Census Application Programming Interface (API)

http://www.census.gov/developers/



Inequality Maps:

- http://www.washingtonpost.com/blogs/wonkblog/wp/2013/09/19/watch-the-growth-of-u-s-income-inequality-with-this-animated-map/
- http://www.reuters.com/subjects/income-inequality
- http://www.bloomberg.com/infographics/2014-05-12/income-inequality-map.html
- http://www.movoto.com/blog/opinions/income-inequality-map/
- http://www.nytimes.com/2015/03/31/upshot/income-inequality-its-also-bad-for-your-health.html? r=0&abt=0002&abg=0
- http://www.citylab.com/work/2014/05/mapping-three-decades-income-inequality-state-state/9067/



Infographics:

- http://www.huffingtonpost.com/2013/06/12/inequality-us-_n_3421381.html
- http://www.motherjones.com/politics/2011/02/income-inequality-in-america-chart-graph
- https://www.youtube.com/watch?v=QPKKQnijnsM
- http://www.ibtimes.com/infographic-data-income-inequality-us-do-not-paint-pretty-picture-1540868
- http://budgetandpolicy.org/schmudget/infographic-income-inequality-is-pulling-washington-state-apart
- http://randycoffeyillustration.com/wp-content/uploads/the-distribution-of-wealth-in-the-u.s.pdf
- http://www.business2community.com/infographics/defining-americas-future-rising-inequality-01030632
- http://visual.ly/inequality-wealth

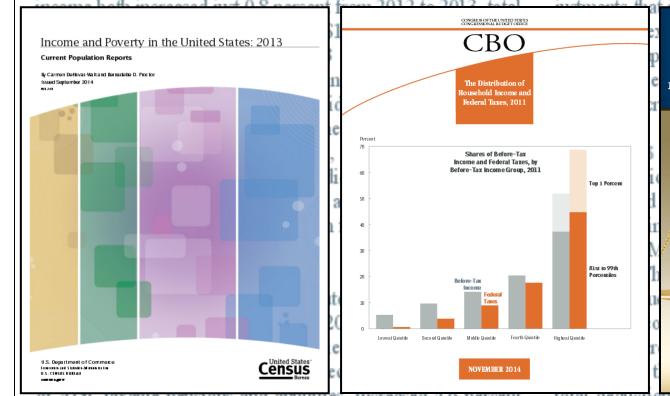


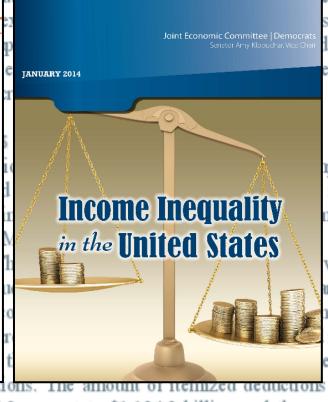
Inequality Related Websites:

- http://inequality.is/real (Economic Policy Institute)
- http://inequality.org
- http://www.equality-of-opportunity.org/
- http://wealthinequality.org/
- http://www.oecd.org/inequality.htm

or Tax Year 2013, taxpayers filed 147.7 million U.S. individual income tax returns, an increase of 1.9 percent from the 144.9 million returns filed for Tax Year 2012. Several notable items showed increases in 2013. While AGI and taxable

self-employment health insurance deduction grew to \$ lion, a 6.0-percent increase. Payments to self-employment (Keogh) plans rose 4.9 percent to \$20.2 billion, we ments to IRAs increased 10.1 percent to \$13.3 billion.





to \$651.9 billion. Another item related to retirement that increased was taxable Social Security benefits, which rose 9.2 percent to \$245.4 billion. In contrast, taxable individual retirement arrangement (IRA) distributions decreased 6.8 percent to \$213.6 billion. A few other components of AGI also decreased

decreased 4.2 percent to \$1,134.9 billion and the avecreased 1.9 percent to \$25,568. A portion of this decreased tributable to a change in the law for 2013 that limited to itemized deductions if their adjusted gross income exertain thresholds (see Changes in the Law section)

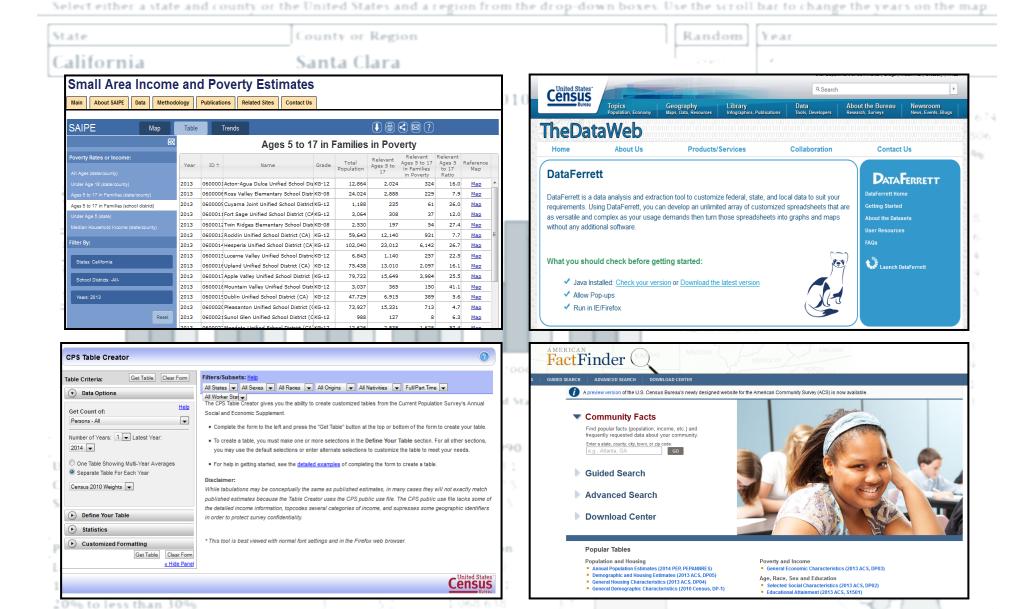
Spotlight on Statistics HOME Search Spotlight ARCHIVE ABOUT SEND FEEDBACK 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 Real earnings increased Selected percentiles of usual weekly earnings of full-time wage and salary workers age 16 and older, in 2014 dollars, 1979-2014 for highest earners since 1979, unchanged for \$2,500 lowest earners — Total, 90th --- Total, 75th In 2014, median weekly earnings for full-time \$2,000 Total, 50th wage and salary workers age 16 and older were - Total, 25th \$791. That means that half of these workers — Total, 10th \$1,500 Men. 90th earned at least \$791 per week and half earned Men, 75th less than that amount. In 1979, median weekly Men. 50th earnings in 2014 dollars were \$733. So what --- Men, 25th \$1,000 we call "real" or inflation-adjusted median Men, 10th weekly earnings increased by about 8 percent - · Women, 90th Women, 75th over that 35-year span. Over that same period, Women, 50th \$500 real earnings for the the highest paid 10 - · Women, 25th percent of workers—those whose earnings - · Women, 10th were at or above the 90th percentile-increased \$0 1979 from a minimum of \$1,422 per week in 1979 to 1984 1989 1994 1999 2004 2009 2014 \$1,898 per week in 2014, a gain of 33 percent. Click legend items to change data display. Hover over chart to view data. By contrast, real weekly earnings for the lowest Source: U.S. Bureau of Labor Statistics. paid 10 percent of workers (or those whose View Chart Data earnings are below the 10th percentile) were basically unchanged over the period, as these workers earned less than \$383 per week in 1979 and less than \$379 per week in 2014. Women's real median weekly earnings



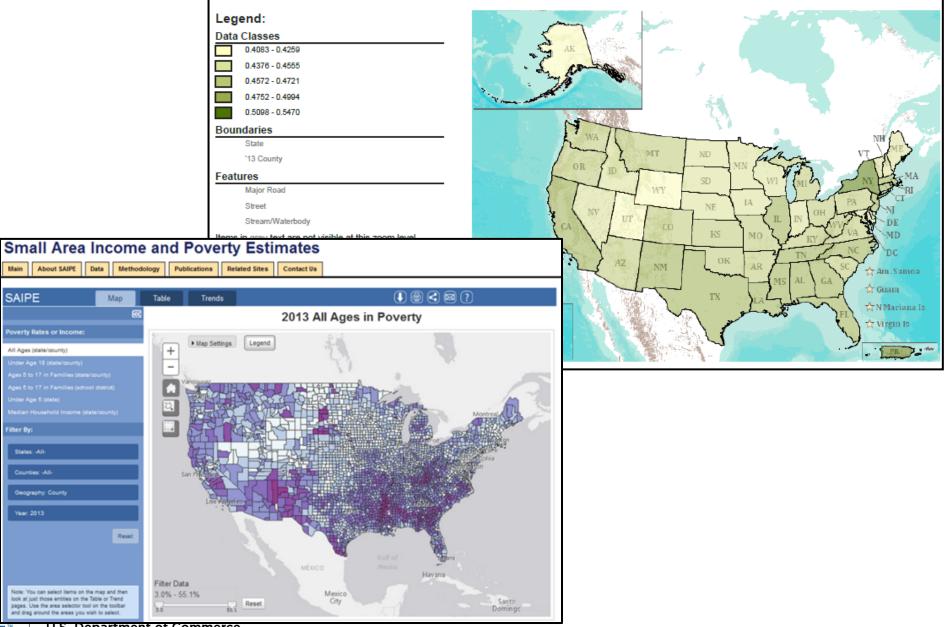
Selected Measures of Household Income Dispersion: 1967 to 2016

(Income in 2016 CPI-U-RS adjusted dollars. Beginning with 2010, standard errors were calculated using replicate weights. For further explana measures, see Current Population Reports, Series P60-204, The Changing Shape of the Nation's Income Distribution: 1947–1998. For Informal protection, sampling error, nonsampling error, and definitions, see www2.census.gov/programs-surveys/cps/techdocs/cpsmar17.pdf)

Measures of income dispersion	2016	2015	2014	20131	20132	2012	2011	2010=	20094	
MEASURE Household Income at Selected Percentiles 10th percentile limit 20th percentile limit 40th percentile limit 50th (median) 60th percentile limit 80th percentile limit		13,427 23,088 44,061 57,230 72,911 118,480 164,229 217,172	12,445 21,728 41,754 54,398 69,153 113,811 159,652 209,419	12,570 21,638 42,282 55,214 69,242 113,582 160,150 211,362	12,778 21,535 41,408 53,518 67,492 109,129 154,559 201,957	12,791 21,533 41,568 53,331 67,511 108,818 152,623 199,827	12,802 21,617 41,096 53,401 66,609 108,375 153,214 198,438	13,057 22,017 41,832 54,245 67,702 110,116 152,772 198,686	13,558 22,880 43,124 55,683 69,134 111,865 153,963 201,359	1 1 2
Household Income Ratios of Selected Percentiles 90th/10th 95th/20th 95th/50th 80th/20th 20th/20th		IE-1	TABLE		Selected Measures of Household Income Dispersion			ersion (PDF)		
		IE-2 H-1 All Races			Measures of Individual Earnings Inequality for Full-Time Year-R Income Limits for Each Fifth and Top 5 Percent of Households					ır-R
		H-1 White H-1 White, Not Hispanic			Income Limits for Each Fifth and Top 5 Percent of White House Income Limits for Each Fifth and Top 5 Percent of White, Not I					
Mean Household Income of Quintiles Lowest quintile. Second quintile	12,943 34,504 59,149	H-1 Black H-1 Asian			Income Limits for Each Fifth and Top 5 Percent of Black House Income Limits for Each Fifth and Top 5 Percent of Asian House					
Third quintile Fourth quintile Highest quintile Top 5 percent Shares of Household Income of Quintiles Lowest quintile Second quintile Third quintile Fourth quintile Highest quintile Top 5 percent Economics and Statistics Administration U.S. CENSUS BUREAU		H-1 Hispanic H-2 All Races			Income Limits for Each Fifth and Top 5 Percent of Hispanic (of Share of Aggregate Income Received by Each Fifth and Top 5					
		H-2 White H-2 White, Not Hispanic			Share of Aggregate Income Received by Each Fifth and Top 5 Share of Aggregate Income Received by Each Fifth and Top 5					_
		H-2 Black H-2 Asian			Share of Aggregate Income Received by Each Fifth and Top 5 Share of Aggregate Income Received by Each Fifth and Top 5					
		H-2 Hispanic H-3 All Races		Share of Aggregate Income Received by Each Fifth and Top 5 Mean Household Income Received by Each Fifth and Top 5 Pe					5	
		H-3 White			Mean Household Income Received by Each Fifth and Top 5 Pe Mean Household Income Received by Each Fifth and Top 5 Pe Mean Household Income Received by Each Fifth and Top 5 Pe					Pe
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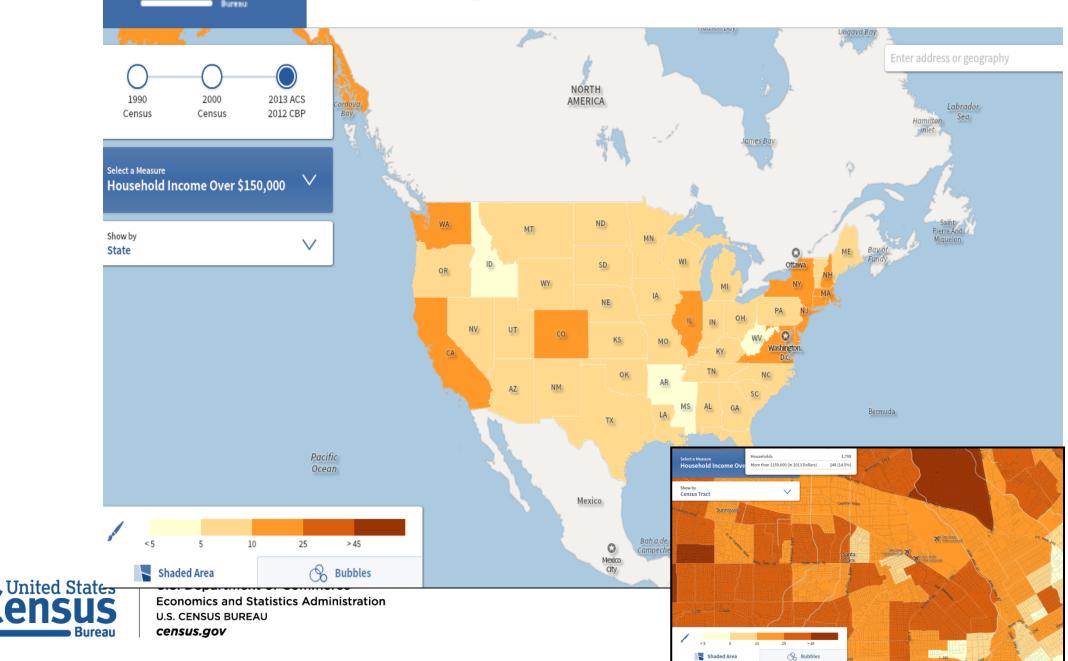




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Census Explorer Census Explorer



COMPARE AND CONTRAST STATES

THE GROWTH OF INEQUALITY

LISTS AND RANKINGS

SEE INEQUALITY GROW

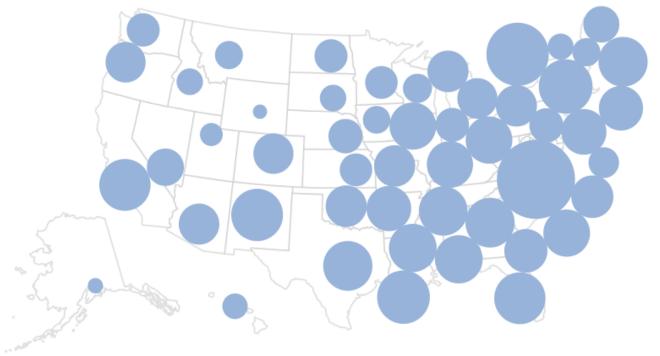
CREDITS & INFO

Explore how income inequality has worsened, median income has fallen and poverty has risen over time

The 51 circles represent each state and the District of Columbia. They're sized according to degree of inequality (smaller is better); median income (bigger is better); or poverty rate (smaller is better). Hover over or tap a circle to see underlying data.

 Year
 Show
 Map

 prev 1989 1999 2006 2007 2008 2009 2010 2011 next play
 Gini Index Median Income Poverty Rate
 On Off







Census **MEASURING AMERICA How Census Measures Poverty** The Census Bureau releases two reports every year that describe who is poor in the United States. The first report calculates the nation's official poverty measure based on cash resources. The second is known as the supplemental poverty measure CFMO and takes account of cash resources and noncash benefits from government programs aimed at low income families. 2012, there were 46.5 million people in poverty. The Official Measure The United States has an efficial measure of poverty. The current official powerty measury was developed in the early 1960s when resident Lyndon Johnson declared war on poverty. This measure loss not reflect the key government policies enacted since that time to help low-income individuals meet their needs. Poverty Rate: 1959 to 2012 The Supplemental Measure There is now a second measure of poverty called the Supplemental Poverty. easure (SPM). Every year since 2010, the Census Bureau has released a report orbing the SPM. The SPM extends the official powerty measure by taking the official measure. In 2012, the SPM rate was slightly higher than the official rate, identifying 49.7 million people as poor. This was 14 percent of the 2012 Powerty Rates by Age Group United States U.S. Department of Commerce

THE PRESIDENT IS TAKING ACTION: ENSURING EQUAL PAY FOR WOMEN How do you know if you're earning fair pay at work? IT STARTS WITH A CONVERSATION. 51% of women report that they are either discouraged or forbidden from discussing their wages. IF THEY DON'T KNOW THEY'RE BEING UNDERPAID COMPARED TO MEN, WOMEN CAN'T TAKE STEPS TO ADDRESS THAT GAP (Percent) PRESIDENT OBAMA SIGNEI 50 FEDERAL CONTRACTO **EMPLOYEES WHO CHOOSE But Congr** By passing the Paycheck standards apply to all er WOMEN MAKE UP NEA IN 2014, THERE SHO 10 LEARN SOM 1979 2007 1979 2007

Lowest

Quintile

Second

Quintile

Congressional Budget Office Nonpartisan Analysis for the U.S. Congress Shares of Income After Transfers and Federal Taxes, 1979 and 2007 Top 1 Percent 81st-99th Percentiles

1979 2007

Fourth

Quintile

1979 2007

Highest

Quintile

1979 2007

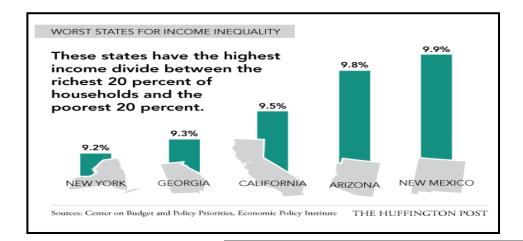
Middle

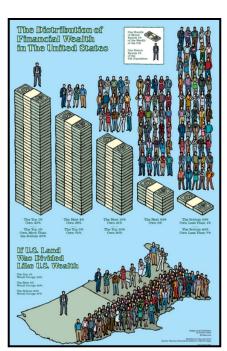
Quintile

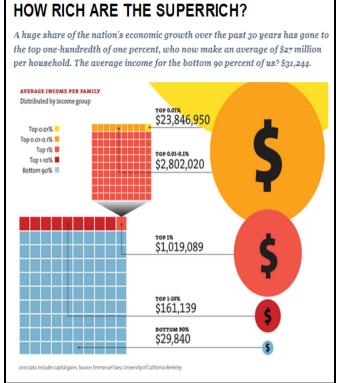
INCOME GROUP

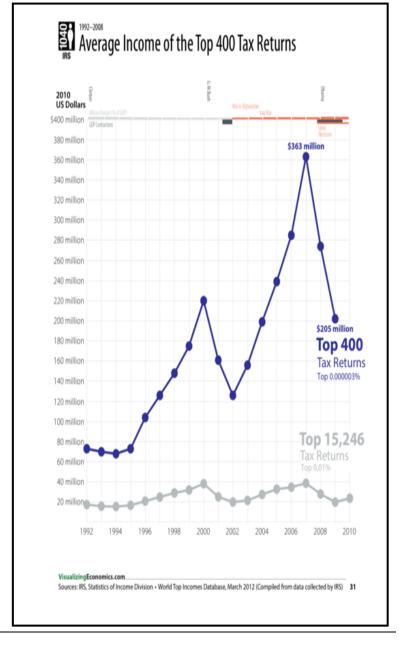
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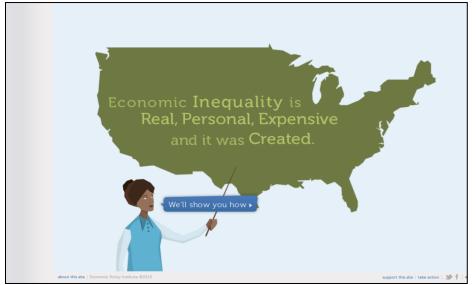


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FRED NEWS

The mean vs. the median of family income

o5/28/2015 FRED has several datasets to help you investigate the distribution of income. One of them is the Income and Poverty in the United States release from the U.S. Census Bureau. The graph above shows real family income in the United States in constant (2013) dollars. The mean is the average across all families. The median identifies the family income in the middle of the sample for every year: half of incomes are higher, half are

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Census PoP Quiz

Test your knowledge with Census PoP Quiz, a new population challenge about the 50 states and the District of Columbia from the U.S. Census Bureau.



America's Economy

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